

WILTSHIRE COUNCIL

Agenda Item 6

WARMINSTER AREA BOARD Thursday 24 June 2010

#### **Warminster DPPO Consultation**

#### 1.0 Background

Following a perceived rise of alcohol fuelled Anti Social Behaviour in Warminster a working group was convened by the Community Safety Team involving a range of partners to investigate the concerns.

The first task of the working group was to establish what the actual problem was. Wiltshire Police and Warminster Town Council provided recorded incident data for the previous six months (August 2009-January 2010). Although there were a number of underage alcohol related incidents, there was also a significant number of adult alcohol related incidents.

An action plan was developed to respond to each of the issues identified. To tackle the issue of underage drinking street based youth work and Police patrols were increased. A small number of individuals were referred to the Anti Social Behaviour Panel. Licensing and Trading Standards representatives spoke with licensed premises to ensure all on and off licensees knew their responsibilities regarding the sale of alcohol.

The response to adult alcohol related issues included supporting the churches in their bid to establish a street pastor scheme. Additionally, with the evidence of almost 400 recorded alcohol related incidents it was felt necessary to investigate the possibility of implementing a Designated Public Place Order (DPPO).

A report was submitted and presentation given to the Warminster Area Board on the 4<sup>th</sup> March 2010 explaining the scope and powers within a DPPO and setting out the case for initiating a DPPO process. The Area Board supported the proposal. The first stage was to carry out, in accordance with requirements of the legislation, wide ranging consultation, the results of which are presented within this document.

#### 2.0 What is a DPPO?

A DPPO gives the police the power to ask persons who are behaving or likely to behave in an alcohol induced anti-social manner within a defined area, to stop drinking and hand over any alcohol in their possession. Refusal is an offence, which may result in arrest and a fine.

# 3.0 Consultation – Legal Requirements (Guidance on DPPOs: For Local Authorities in England and Wales 2007)

The consultation process should consult:

the parish or community council covering all or part of the public place to be designated;

- any premises licence holder, club premises certificate holder or premises user (as appropriate)
- the owners or occupiers of the land proposed to be designated. Where residential areas
  are proposed to be included in the DPPO area, you should endeavour to consult with
  residents of those areas.

A map of the proposed area can be found in Appendix E.

#### 4.0 Consultation Process - Warminster

The consultation period ran from Thursday 29<sup>th</sup> April – Thursday 27<sup>th</sup> May 2010. Within this time the following consultation took place:

- A legal notice was placed in the Warminster Journal on Thursday 29<sup>th</sup> April 2010.
- Approximately 70 notices were placed upon lampposts within the proposed designated area.
- Letters were sent too 46 licensed premises, 60 private businesses, the Army, Police and Town Council (a full list of which can be found in appendix A)

All of the above directed the consultees and all members of the public within the proposed area to the following to gain their views:

- Display boards and surveys were located in:
  - Warminster Library
  - o Dewey House, Warminster Town Council
  - o Bradley Road, Trowbridge, Wiltshire Council Offices
  - County Hall, Trowbridge, Wiltshire Council Offices
- All information including the map, road names, electronic survey was available for viewing at www.wiltshire.gov.uk
- A public drop in on Tuesday 11<sup>th</sup> May 1800hrs-2000hrs at Dewey House, Warminster Town Council where the lead officer and Police were available to answer questions and gain views.

Photos of public consultation signs and of the presentation board can be found in Appendix B

#### 5.0 Results

Within the whole consultation process 13 surveys were completed, of these all of the respondents supported the proposed DPPO. Respondents' status within Warminster was as follows (please note more than one box could be ticked):

Resident in	13
Employed in	7
License Holder	4
Represent an Organisation	4

No respondents envisaged any drawbacks. A common theme was that it would generally improve behaviour and reduce litter i.e. bottles and cans.

A number of the surveys mentioned behaviour that was detailed in the evidence provided by the Police and CCTV. It should be noted that some of the behaviour mentioned would not be prevented by a DPPO such as people being loud on their way home after they have been drinking alcohol.

The full results can be found in Appendix C and a copy of the survey from which these results are collated is available in Appendix D.

#### 6.0 Conclusion

The consultation was thorough and wide ranging in its method and surpassed the minimal requirements. Although only 13 questionnaires were completed this is a relatively good response when compared to the 5 that were analysed for the Trowbridge DPPO in 2008.

The surveys raised some further points which will be passed on to the appropriate departments to follow up.

The overall result of the consultation was that all respondents supported the implementation of a DPPO.

No objections were received throughout a very comprehensive consultation.

#### 7.0 Role of Area board

At the Area Board meeting held on 4<sup>th</sup> March 2010 the board endorsed the recommendation for the working group to begin the process towards implementing the DPPO. The Area Board now needs to consider the findings, implications of the order being granted, benefits and potential drawbacks and consider whether to support the recommendation that the full DPPO be pursued.

#### 7.1 Financial Implications

To date the majority of the cost has been absorbed by the Community Safety Team, Police and Warminster Town Council in kind through officer time. However, should the order be granted, signs will need to be designed, produced and installed. The cost of this is estimated to be no more £1,500. It is expected that the majority of these costs will be met at a local level through the Area Board and Warminster Town Council. A summary of the costs can be found in Appendix F

#### 7.2 Enforcement

The Police are committed to the DPPO process and have assisted in presenting evidence, drawing up the boundaries and supported the consultation process. The Police are in full support of the order and are aware of the need to properly enforce this.

#### 8.0 Next Steps

If the Area Board supports the recommendation to proceed to a full order, a draft will go to full council to be granted. The next step is for the order to be again advertised in local press, signs installed and Secretary of State notified. The order will then become live.

The national guidance recommends a swift process. If a significant amount of time has elapsed since the first consultation and the granting of the order it is advised to go back to the initial results of the consultation and review whether the process needs to be revisited. For this reason if the Area Board endorses the recommendation, steps will be taken to take the draft order to full council at the earliest opportunity.

#### 9.0 Recommendation

- 1) That Warminster Area Board notes the findings of the DPPO Consultation and the implications of granting the order.
- 2) Supports the pursuit of the full DPPO order by Wiltshire Council.

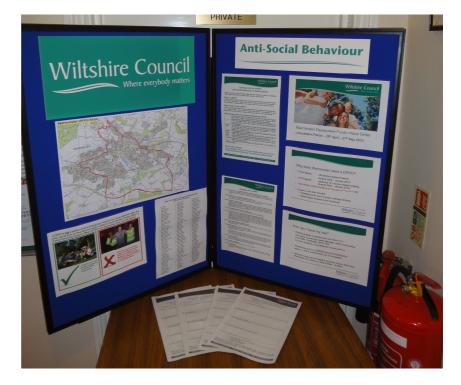
## Appendix A – List of Consultees

Category	Organisation/ Business	Category	Organisation/ Business	
Police	Police	Private Business	Peacocks	
Town Council	Warminster Town Council	Private Business	Superdrug	
Army	Warminster Garrison	Private Business	W H Smith	
Army	3rd Battalion The Yorkshire Regiment	Private Business	Thomas Cook	
Licensed Premises	Warminster Bowling Club	Private Business	CM3	
Licensed Premises	Newmarket	Private Business	Julian Graves	
Licensed Premises	Ref. Yew Tree Inn Warminster	Private Business	Thorntons	
Licensed Premises	Snooty Fox	Private Business	Stead & Simpson	
Licensed Premises	Cornmarket Café	Private Business	G&B Griffin	
Licensed Premises	Fox & Hounds Inn	Private Business	Boots	
Licensed Premises	Ref. Bell & Crown Warminster	Private Business	JAG	
Licensed Premises	Ref. Esso Petroleum Warminster	Private Business	Dorothy Perkins	
Licensed Premises	Agra Indian Restaurant	Private Business	Batchelors	
Licensed Premises	Ref. Masons Arms Warminster	Private Business	Café Mortons	
Licensed Premises	Thai Rice Restaurant	Private Business	Travel Angels	
Licensed Premises	Ref. Rose & Crown Warminster	Private Business	Capelli	
Licensed Premises	Great Wall Chinese Restaurant	Charity	British Heart Foundation	
Licensed Premises	The Weymouth Arms	Private Business	Journal Shop	
Licensed Premises	White Hart	Private Business	Currys	
Licensed Premises	Paprika Restaurant	Private Business	Edinburgh Woollen	
Licensed Premises	Hunters Moon	Private Business	Town Pets	
Licensed Premises	Le Café Journal	Private Business	Hallmark	
Licensed Premises	The Athenaeum Centre	Private Business	Serendipity	
Licensed Premises	Jaqueline's	Private Business	Hains & Smith	
Licensed Premises	The Organ Inn	Private Business	Raves	
Licensed Premises	Ref. One Stop Warminster	Private Business	Burtons pet foods	
Licensed Premises	Ref. The Ivory Rooms Warminster	Private Business	Warminster Framing	
Licensed Premises	Ref. The Bath Arms Warminster	Private Business	Car Mart	
Licensed Premises	Ref. The Old Bell Warminster	Private Business	Subway	
Licensed Premises	Bargain Booze	Private Business	Twist	
Licensed Premises	Ref. The Anchor Hotel Warminster	Private Business	Warminster Jeweller	
Licensed Premises	Ref. Co-Op Warminster	Private Business	Banana Blues	
Licensed Premises	Warminster Masonic Club	Private Business	Johnsons	
Licensed Premises	The Nags Head	Private Business	The Game Exchange	
Licensed Dremines	Warminster & District Conservative	Drivete Dueinese	Alwartha	
Licensed Premises	Club  Pof Spar Warmington	Private Business	Alworths Carnets Bugs Flooring	
Licensed Premises Licensed Premises	Ref. Spar Warminster	Private Business Private Business	Carpets Rugs Flooring The Factory Shop	
Licensed Premises  Licensed Premises	Dewey House Warminster Cricket Club	Private Business Private Business	The Factory Shop	
Licensed Premises	Farmers Hotel	Private Business Private Business	Fancy Dress Shop	
Licensed Premises  Licensed Premises	Obelisk Post Office & News	Private Business Private Business	Upper & Clothing	
Licensed Premises  Licensed Premises	Ref. Lidl Warminster	Private Business Private Business	The Co-op pharmacy	
Licensed Premises			The One Stop Office Shop	
Licensed Premises  Licensed Premises	Prestbury Sports Bar	Private Business	Pampered Pets	
	reF. Tesco Warminster Express	Private Business	Warm wishes	
Licensed Premises	The Wessex Club	Charity	Help the Aged	
Licensed Premises	Ref. Iceland Warminster	Private Business	Hipp pot and Mouse	

Licensed Premises	West Parade Stores	Private Business	The Cornflower floral design	
Licensed Premises	Ref. The Cock Inn Warminster	Private Business	M&Co	
Licensed Premises	Ref. Morrisons Warminster	Private Business	Corn Market Café Bistro	
Licensed Premises	Ref. The John Barlycorn Warminster	Private Business	Lindsays Linens	
Licensed Premises	Warminster Town Football Club	Private Business	Iceland	
Charity	Dorothy House	Private Business	Insport	
Private Business	Mad about Toys	Private Business	The George Café	
Private Business	Gregs	Private Business	Intek Communications	
Private Business	Stokes	Charity	British Red Cross	
Private Business	Barber Shop Trio			

## Appendix B – Photos of consultation sign and boards





#### Appendix C - Results

Key or common responses to the survey questions are summarised below:

#### Question 2) What do you see as the benefits or drawbacks of this proposal?

"Less Rubbish, less bad language, better atmosphere around the town"

"Enable Police to confiscate – stop ASB in park (esp broken glass smashed everywhere + and bottles in lake"

"...stop the anti-social behaviour and drunken behaviour which has become the norm on fri and sat nights".

"There are no drawbacks..."

"Anything that prevents anti social behaviour and crime can only be a benefit to the town".

# Question 3) What experience and/or evidence do you have of anti social behaviour or crime caused by alcohol in the proposed area?

"The damage to public and business property has escalated in some areas of the town and the Councillors would wish to see all necessary action taken to prevent these events to enable the public of the town to go about their business without fear".

"I have had shop windows broken in the past..."

"Drink cans, bottles left on windowsills of properties and businesses and NatWest ATM".

"Plenty of arguments, rowdiness and misbehaviour outside our premises, sometimes up to 3:00am in the morning..."

# Question 4) If you object to these proposals, do you have any other suggestions of how to resolve the problem of alcohol related anti-social behaviour?

This question did not raise any objections to the proposal.

#### Question 5) Do you have any other comments you would like to make?

This question did not raise any new points. Some respondents used this section to discuss some personal issues of where they live etc and these comments will be considered by the working group in case an increase in policing patrols is required.

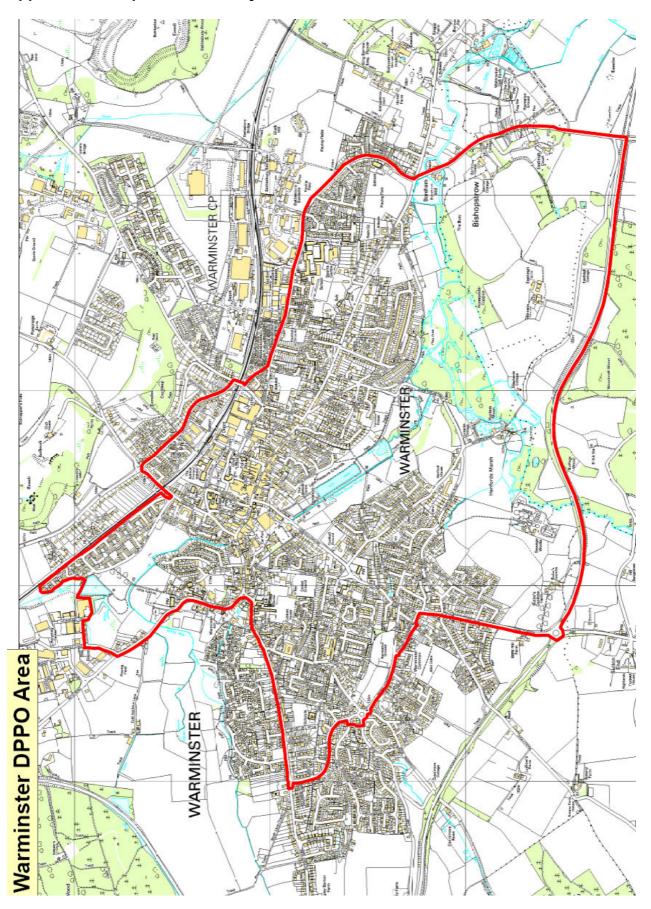


# Warminster Designated Public Place (DPPO) proposal Questionnaire

Q1. Do you agree with the proposal?  Yes No
Q2. What do you see as the benefits or drawbacks of this proposal?
Q3. What experience and/or evidence do you have of anti-social behaviour or crime caused by alcohol in the proposed DPPO area?
Q4. If you object to these proposals, do you have any other suggestions of how to resolve the problem of alcohol related anti-social behaviour?
Q5. Do you have any other comments you would like to make?    None
Q6. Which of the following applies to you (tick all that apply):    I live in Warminster, please provide postcode:   I work in Warminster   I am a premises license holder   I represent an organisation
Please return to: Tom Ward, Community Safety Manager, Safer Communities, Court Mills Trowbridge, BA14 7EG <u>or</u> Tom Ward, Community Safety Manager, Warminster Town Council, Dewey House, North Row, Warminster

Telephone: 0300 456 0100 • Textphone: 01225 712500 • Web: www.wiltshire.gov.uk

**Appendix E- Proposed Boundary of DPPO** 



## **Appendix F- Estimated Costs**

	Unit		
To date:	Price	Number	Total
Press Ad	£92.00	1	£92
Est Officer Time (CSM)			£654
Project Support			£80
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To be charged:			
Press Ads	£92.00	2	£184
Sign Artwork (est)	£50.00	1	£50
Signs (est)	£15.00	60	£900
Window Stickers (est)	£10.00	40	£400
Est Officer Time (CSM)			£218
Legal Time	£61.50	4	£246
<b>G</b>			
Total:			£2,824
Total minus in kind charges			£1,872